

## Message Text

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ACTION IO-14

INFO OCT-01 ISO-00 CIAE-00 DODE-00 PM-04 H-01 INR-07  
L-03 NSAE-00 NSC-05 PA-01 PRS-01 SP-02 SS-15  
USIA-06 AF-10 ARA-10 EA-07 EUR-12 NEA-10 TRSE-00  
OMB-01 ABF-01 /111 W  
-----180317Z 116483 /64

R 171639Z JUN 77  
FM USMISSION GENEVA  
TO SECSTATE WASHDC 8346  
INFO USMISSION USUN NEW YORK

C O N F I D E N T I A L GENEVA 4890

FOR ASSISTANT SECRETARY MAYNES FROM AMBASSADOR WELLS

E.O. 11652: GDS  
TAGS: AORG, EGEN, UN, ECOSOC  
SUBJ: UN RESTRUCTURING

REF: STATE 138400 AND GENEVA 4839

1. AS THE DEBATE ON ITEM 4 PROCEEDS, IT IS ALL TOO CLEAR THAT THE FUTURE ROLE OF UNDP IS INEXTRICABLY INTERTWINED WITH THE LARGER ISSUE OF RESTRUCTURING THE ECONOMIC AND SOCIAL SECTOR. GOVERNOR GILLIGAN'S SPEECH HAS SET THE TONE HERE FOR SERIOUS PRELIMINARY CONSIDERATION OF THE PROS AND CONS RE A STRONG, EFFECTIVE UN DELIVERY SYSTEM WITH UNDP AS THE CENTRAL COORDINATING AND FINANCING ENTITY AS AGAINST A LOOSELY DIVIDED SYSTEM WHICH CATERS TO THE IDIOSYNCRACIES OF THE INDEPENDENT SPECIALIZED AGENCIES. BOTH NATIONAL DELEGATIONS AND AGENCY REPRESENTATIVES NOW CLEARLY INTEND TO PRONOUNCE THEMSELVES UPON THE RELATIVE MERITS OF THE OPTIONS.

2. WE SENSE THAT THE 24TH GOVERNING COUNCIL IS LOOKING TO THE U.S. FOR STRONG, FIRM LEADERSHIP AND THAT THE FORTHRIGHT STATEMENT OF OUR POLICY AFFORDS US THE OPPORTUNITY TO ADVANCE  
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THAT POLICY IN A CONSTRUCTIVE MANNER. IN SEPTEL WE HAVE REPORTED THE EFFORTS OF THE FRENCH TO MAINTAIN THE STATUS QUO. USDEL IS BEING QUERIED BY HIGH LEVEL OFFICIALS FOR VIEWS ON: BURDENSARING, CONSOLIDATION OF UN FUNDS, FEASIBILITY OF AN ECOSOC CZAR (DIRECTOR GENERAL OR DEPUTY SYG),

AN INTEGRATED PERSONNEL SYSTEM, THE PLACE AND FUNCTION OF A

MEANINGFUL EVALUATION SYSTEM. IN THESE CIRCUMSTANCES WE PROPOSE TO MAINTAIN AN UPRIGHT APPROACH. EMPHASIZING THE NECESSITY OF EFFICIENT, RESPONSIVE PROGRAMS AS CONDITIONS OF DONOR ATTITUDES TOWARD ADDITIONALITY. IT IS DIFFICULT, HOWEVER, TO SEPARATE THE FUTURE OF UNDP ON THE ONE HAND AND OTHER DECISIONS TO BE TAKEN WITHIN A BROADER RESTRUCTURING CONTEXT. UNLESS INSTRUCTED TO THE CONTRARY, WE PROPOSE TO DO THE FOLLOWING: (1) REMAIN RECEPTIVE TO ALL PROPOSALS TO IMPROVE THE UNDP SYSTEM; AND (2) CONVEY OUR PRELIMINARY VIEWS WHERE APPROPRIATE ON CONSOLIDATION OF FUNDS INTEGRATION OF PERSONNEL PROCUREMENT, ACCOUNTING, EVALUATION, AND UNDA AS REFLECTED IN USDEL'S GUIDELINES ON RESTRUCTURING. WE WILL NOT, HOWEVER, EXPRESS A VIEW ON ISSUE OF DIRECTOR GENERAL OR DEPUTY SECRETARY GENERAL.

3. I FEEL THAT ABOVE DESCRIBED APPROACH WILL ENHANCE OUR CHANCES TO INFLUENCE THE CRUCIAL SESSION ON RESTRUCTURING WHICH ARE SCHEDULED FOR THE NEXT FOUR MONTH. YOU MAY WISH TO CONSULT WITH THE FRENCH NOW REGARDING OUR CONTRASTING VIEWS AT UNDP GC IN ORDER NOT TO EXACERBATE FRENCH CONCERNS ABOUT ENTIRE RESTRUCTURING ISSUE.

4. NEW FRENCH AMBASSADOR AT GENEVA, STEPHANE HESSEL, IS A BERTERAN MULTILATERAL HAND (FORMERLY ASST. ADMINISTRATOR OF UNDP) WHO UNDERSTANDS THIS ISSUE MUCH BETTER THAN MINISTER ROUGE, WHOSE REPORTING TOUCHED OFF FRENCH CONCERNS IN THE FIRST INSTANCE. HE IS WELL-KNOWN TO USDEL AND HAS INDICATED DESIRE FOR INFORMAL TALKS IN THE COURSE. HOWEVER, WE PREFER THAT BILATERAL CONSULTATIONS BE CENTERED IN WASHINGTON RATHER

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THAN HERE AND THEREFORE WILL NOT BECOME INVOLVED.  
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## Message Attributes

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**Channel Indicators:** n/a  
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**Disposition Approved on Date:**  
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**Disposition Date:** 22 May 2009  
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**Original Handling Restrictions:** n/a  
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**TAGS:** AORG, EGEN, UN, ECOSOC  
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**Review Markings:**  
Margaret P. Grafeld  
Declassified/Released  
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EO Systematic Review  
22 May 2009  
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